

Maryland Higher Education Commission

Office for Civil Rights Partnership Agreement

Commission to Develop the Maryland Model for  
Funding Higher Education

June 18, 2007

# Maryland Higher Education Commission

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# Maryland's Relationship with the Office for Civil Rights of the U. S. Department of Education, 1969 - 2000

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- 1969 - OCR notified Maryland that was one of 10 states operating a racially segregated higher education system.
- 1970 - Maryland submitted a desegregation plan to OCR, which ruled it insufficient.
- 1974 - Maryland and OCR agreed to a new plan, but OCR announced in 1975 that it would bring enforcement proceedings against Maryland.
- 1980 - Maryland adopted *A Plan to Assure Equal Postsecondary Educational Opportunity, 1980 – 1985*. OCR resumed negotiations with Maryland.
- 1985 - Maryland and OCR agreed on another 5-year statewide desegregation plan.
- 1991 - Maryland submitted its final report on its efforts 1985 – 1990. OCR did not respond.
- 1994 - OCR announced U.S. Supreme Court decision in *Fordice* case applied to Maryland.
- 1999 - Maryland and OCR reached a *Partnership Agreement* to be implemented during 2000 – 2005 which would resolve the case against Maryland.



# Purpose of Partnership Agreement

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- Five-year agreement to ensure that Maryland is in full compliance with its obligations under Title VI of the Civil Rights Act of 1965 and the standards set forth in federal law.
- Agreement required to eliminate any remaining vestiges of segregation in the State's public higher education system.
- Improve educational opportunities for African-Americans in Maryland's public institutions of higher education.
- Agreement ended in December 2005.



# Commitments of Agreement

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1. Strengthen Academic & Teacher Preparation.
2. Strengthen K-16 Partnerships.
3. Strengthen Recruitment & Admissions.
  - Increase need-based financial aid and review system for administering financial aid.
  - Consider establishing new graduate/professional scholarships at HBCUs.
  - Monitor other race enrollment.



## Commitments of Agreement (Continued)

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4. Strengthen Retention & Graduation Rates of African American Students.
5. Improve Campus Climate.
6. Improve Diversity of Faculty/Staff & Governing/Advisory Boards.
7. Expand 2+2 Partnerships & Articulation.
8. Avoid Unnecessary Program Duplication and Expansion of Missions and Program Uniqueness, & Institutional Identity at the HBCUs.



## Commitments of Agreement (Continued)

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### 9. Enhance HBCUs

- Fund ‘best practices’ study leading to strategic plans to enhance admissions management, financial aid administration, and institutional development.
- Double funding for *Access and Success*.
- Increase Private Donor Incentive Program Match.
- Review annual enhancement proposals.
- Expeditious completion of capital projects.
- Enhance Boards of Visitors.
- Revitalize Coppin State College.

# Status of Activities Since Initiation of Agreement

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- Doubled the State match from \$750,000 to \$1.5 million for HBIs under the Private Donation Incentive Program.
- Doubled funding for the *Access and Success* program.
- Completed a comprehensive review of Coppin State College (The Toll Report).
  - An independent review of Coppin's mission, academic programs, student mix, administrative and faculty staffing, institutional advancement, fiscal affairs, and physical plant.

# Status of Activities



## Since Initiation of Agreement (Continued)

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- Completed “Best Practices” studies at each HBI.
  - Independent review of marketing, recruitment, financial aid and institutional development tactics, strategies, and operations at each of the four Historically Black Institutions.
  - Studies provided feedback to institutions on strategies and practices.
  - Included a set of recommendations related to enrollment management, financial aid, and institutional development.

# Enhancements of Historically Black Institutions Totaled \$66.7 million in Operating Funds Since FY 2002

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- The State has provided
  - \$30.3 million in OCR enhancement funds.
  - \$1.6 million in technology investment funds.
  - \$28.5 million in the *Access and Success* program.
  - \$4.7 million in matching funds for the Private Donation Incentive Program.
  - \$1.6 million in Other funds for best practices studies, master plan development, information technology.
- Fiscal 2007 funding to the HBIs included \$2 million in need-based financial aid enhancements.
- Funding for need-based financial aid has doubled since FY 2004 from \$42.4 million to \$85.4 million.

# Enhancements of Historically Black Institutions Totaled \$456.6 million in Capital Funding Since FY 2002

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- In capital funding, the State has provided
  - Bowie State University: \$30.5 million.
  - Coppin State College: \$207.5 million.
  - University of Maryland Eastern Shore: \$63 million.
  - Morgan State University: \$155.6 million.
- The State has provided funding for the completion of all projects originally outlined in the OCR agreement.



# OCR Report Process

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- Blue Ribbon Committee – Legislators, educators, business representatives
- Two Committees—Commitments 1-8: Academic Issues  
Commitment 9: Finance and Facilities
- Four meetings for each committee: August 2005—January 2006
- Final Report: 2 Volumes, 186 pages.
- Submitted to OCR in June 2006



# Conclusion

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- Maryland's Agreement with the Office for Civil Rights ended in December 2005.
- In June 2006 MHEC and the Secretary of Higher Education submitted a letter to OCR stating that Maryland had met its commitment and pledged to do the following:
  - Develop a set of indicators to track progress made by the HBIs in becoming comparable and competitive with the other Maryland Four-year Public Colleges and Universities, and
  - Report on progress made annually to the Governor and General Assembly.
- MHEC anticipates working with the Commission to Develop the Maryland Model for Funding Higher Education to establish these indicators.



# Conclusion

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- The development of indicators is consistent with the Maryland Model Commission's charge to review options and make recommendations relating to the appropriate level of funding for the State's Historically Black Institutions to ensure that they are comparable and competitive with other public institutions.
- To meet this charge, the Commission anticipates hiring a consultant to define “comparable and competitive” and provide information to the Commission on measures that can be used to determine progress.
- The HBI consultant’s scope of work includes identification of specific, measurable indicators related to comparability and competitiveness.
- MHEC looks forward to working with the consultant to develop appropriate indicators.
- MHEC anticipates submitting its first annual progress report using the HBI indicators in December 2007.

# General Fund Enhancement Support for Maryland's Historically Black Institutions: FY 2002 – FY 2008



## FY 2002-2008

<b>Institution</b>	<b>HBI Enhancement Grant</b>	<b>Information Technology Investment</b>	<b>Access and Success</b>	<b>PDIP Funds</b>	<b>Other<sup>1</sup></b>	<b>Total Enhancement Funds</b>
Bowie State University	\$ 6,188,577	\$ 400,000	\$ 7,125,000	\$ 614,189	\$ 785,000	\$ 15,112,766
Coppin State University	9,832,196	400,000	7,125,000	1,392,105	748,475	19,497,776
UM Eastern Shore	6,297,142	400,000	7,125,000	1,290,402	50,000	15,162,544
Morgan State University	7,982,084	400,000	7,125,000	1,385,825	50,000	16,942,909
<b>Total</b>	<b>\$ 30,300,000</b>	<b>\$ 1,600,000</b>	<b>\$ 28,500,000</b>	<b>\$ 4,682,521</b>	<b>\$ 1,633,475</b>	<b>\$ 66,715,996</b>

Notes:

1) Other includes:

\$350,000 provided to Bowie State University for Master Plan Development in FY 2002,

\$385,000 for Bowie State University in FY 2006 for business incubator project at School of Business through DBED,

\$198,475 to Coppin State University for Information Technology in FY 2002, and

\$500,000 to Coppin State University for Revitalization Recommendations in FY 2005.

\$50,000 to each institutions for First-Year Experience funding in FY 2007 and 2008.

Sources: Department of Budget and Management: Maryland Higher Education Commission

# General Fund Appropriations to Maryland Four-year Public Colleges and Universities: FY 2002 – FY 2008



<b>Institution</b>	<b>FY 2002</b>	<b>FY 2003</b>	<b>FY 2004</b>	<b>FY 2005</b>	<b>FY 2006</b>	<b>FY 2007</b>	<b>FY 2008</b>	<b>FY 2002 - 2008</b>
<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Legislative Appropriation</b>	<b>Appropriation</b>	<b>Average % Change</b>
<b>Historically Black Institutions</b>								
Bowie State University	\$ 22,724,961	\$ 21,885,449	\$ 20,712,299	\$ 21,006,128	\$ 22,269,547	\$ 31,110,537	\$ 33,629,175	8.0%
Coppin State University	20,513,150	19,755,345	18,693,564	19,068,318	20,802,188	30,427,867	32,193,361	9.5%
UM Eastern Shore	23,564,429	22,693,902	21,432,854	21,829,549	23,321,709	28,616,142	31,245,211	5.4%
Morgan State University	52,034,605	51,088,274	48,187,846	48,859,634	51,928,549	62,914,721	68,134,160	5.2%
<b>HBI Total</b>	<b>\$ 118,837,145</b>	<b>\$ 115,422,970</b>	<b>\$ 109,026,563</b>	<b>\$ 110,763,629</b>	<b>\$ 118,321,993</b>	<b>\$ 153,069,267</b>	<b>\$ 165,201,907</b>	<b>6.5%</b>
<b>Other Maryland Institutions</b>								
Frostburg State University	28,659,702	26,302,434	24,408,849	24,838,529	26,434,454	29,667,299	31,488,485	1.6%
St. Mary's College of Maryland	\$ 14,721,919	\$ 13,853,271	\$ 13,682,871	\$ 13,977,883	\$ 14,592,910	\$ 15,906,000	\$ 16,367,188	1.9%
Salisbury University	29,499,698	27,324,561	25,442,364	25,995,091	27,570,519	32,928,037	35,436,780	3.4%
Towson University	68,062,130	62,464,002	57,824,041	58,945,915	63,121,550	76,170,647	83,426,876	3.8%
University of Baltimore	24,473,622	22,507,996	20,904,051	21,297,219	22,709,573	26,241,675	28,176,184	2.5%
UM, Baltimore	153,139,494	141,678,389	132,174,751	133,497,622	145,702,081	157,678,766	170,871,964	1.9%
UM Baltimore County	75,817,613	70,168,162	65,417,441	66,376,510	70,490,730	79,269,769	85,497,159	2.1%
UM Biotechnology Institute	16,468,109	15,518,305	14,896,855	15,028,511	17,400,955	20,771,123	22,005,716	5.6%
UM Center for Environmental Science	13,478,721	13,165,523	13,018,726	13,151,931	14,053,768	15,450,329	17,492,726	5.0%
UM, College Park	359,338,977	330,499,300	306,130,518	310,281,793	328,809,523	370,688,761	400,904,509	1.9%
UM University College	16,928,490	15,552,233	14,469,494	14,633,278	15,191,125	20,069,456	24,986,265	7.9%
<b>Other Institutions Total</b>	<b>\$ 800,588,475</b>	<b>\$ 739,034,176</b>	<b>\$ 688,369,961</b>	<b>\$ 698,024,282</b>	<b>\$ 746,077,188</b>	<b>\$ 844,841,862</b>	<b>\$ 916,653,852</b>	<b>2.4%</b>
<b>Total</b>	<b>\$ 919,425,620</b>	<b>\$ 854,457,146</b>	<b>\$ 797,396,524</b>	<b>\$ 808,787,911</b>	<b>\$ 864,399,181</b>	<b>\$ 997,911,129</b>	<b>\$ 1,081,855,759</b>	<b>2.9%</b>

Sources: Maryland State Operating Budget Books, FY 2008 Budget Bill, Department of Budget and Management.

# State Authorizations for Capital Projects: FY 2002 – FY 2008

Institution	FY 2002	FY 2003	FY 2004	FY 2005	FY 2006	FY 2007	FY 2008
<i>Historically Black Institutions</i>							
Bowie State University							
Campus Wide Improvements	2,700,000	1,300,000					
Center for Business and Graduate Studies		550,000	949,000	17,550,000	2,000,000		
Fine and Performing Arts Building					1,500,000	2,725,000	
Science Building	1,200,000						
<b>Bowie State Total</b>	<b>3,900,000</b>	<b>1,850,000</b>	<b>949,000</b>	<b>17,550,000</b>	<b>3,500,000</b>	<b>2,725,000</b>	-
Coppin State University							
Acquisition of Property	800,000		8,000,000				
Conner Admin Bldg	1,500,000			1,829,000			
Dining Hall	3,500,000	1,500,000					
Grace Jacobs Bldg				3,375,000			
Health and Human Service Bldg		1,100,000	3,750,000		47,587,000	6,370,000	7,270,000
New Physical Education Complex				2,704,000	3,983,000	2,331,000	79,206,000
Telecommunication/Information Technology Upgrade	3,500,000	2,500,000	1,250,000	2,500,000			
Security Upgrade			285,000	9,440,000			
Lutheran Hospital Site Demolition						2,237,000	
Campuswide Safety/Circulation Improvements						10,390,000	588,000
<b>Coppin State Total</b>	<b>9,300,000</b>	<b>5,100,000</b>	<b>13,285,000</b>	<b>19,848,000</b>	<b>51,570,000</b>	<b>21,328,000</b>	<b>87,064,000</b>
University of Maryland Eastern Shore							
Food Science and Tech Center	4,450,000	1,300,000					
Physical and Health Education Center							
Physical Plant/Central Receiving Bldg	6,850,000	972,000	458,000				
Temporary Academic Building							
Social Science, Education, and Health Science Bldg	21,600,000	5,365,000	4,729,000	3,063,000			
Utility Upgrades and Site Improvements			6,100,000				
Waters Dining Hall and Somerset Hall Renovation	7,145,000	587,000					
<b>UMES Total</b>	<b>40,045,000</b>	<b>8,614,000</b>	<b>11,287,000</b>	<b>3,063,000</b>	-	-	-
Morgan State University							
Banneker Hall renovations			900,000	1,367,000	23,124,000		1,068,000
Campuswide Site Improvements	2,252,000		2,275,000	696,000	200,000	2,840,000	3,723,000
Campuswide Utilities Upgrades			7,703,000	489,000	510,000	7,010,000	
Communications Center and Pedestrian Bridge	1,192,000	18,414,000	-		718,000		
Library	1,962,000		48,968,000	-	2,952,000		
Montebello E-Wing/Ductbank/Old Power Plant/Morgue Demo					920,000		
Northwood Shopping Center Acquisition and Demolition	300,000			5,700,000		1,800,000	
Science Research Facility and Greenhouse	2,750,000	5,810,000					
Steam Boiler Replacement		4,110,000					
New Center for Built Environmental Studies						1,664,704	3,949,000
Lillie Carroll Jackson Museum Renovation						240,000	
<b>Morgan State Total</b>	<b>8,456,000</b>	<b>28,334,000</b>	<b>59,846,000</b>	<b>8,252,000</b>	<b>28,424,000</b>	<b>13,554,704</b>	<b>8,740,000</b>
<b>HBI Total</b>	<b>61,701,000</b>	<b>43,898,000</b>	<b>85,367,000</b>	<b>48,713,000</b>	<b>83,494,000</b>	<b>37,607,704</b>	<b>95,804,000</b>
<i>Other Institutions</i>							
Frostburg State University	1,272,000	16,832,000	-	-	-	3,900,000	-
Salisbury University	1,500,000	939,000	1,250,000	3,009,000	655,000	51,289,000	12,509,000
Towson University	33,161,000	4,973,000	24,277,000	7,817,000	2,100,000	45,235,000	13,505,000
University of Baltimore	240,000	1,300,000	5,355,000	-	1,890,000	-	1,211,000
University of Maryland Baltimore County	13,477,000	63,779,000	2,204,000	3,000,000	500,000	4,950,000	2,725,000
University of Maryland Biotechnology Institute	-	500,000	45,990,000	5,000,000	2,500,000	-	-
University of Maryland Center for Environmental Science	5,527,000	17,463,000	-	467,000	3,687,000	391,000	9,200,000
University of Maryland, Baltimore	6,655,000	59,396,000	51,050,000	23,665,000	11,200,000	7,000,000	-
University of Maryland, College Park	31,958,000	20,242,000	6,935,000	58,205,000	4,450,000	20,715,000	28,800,000
University System of Maryland Office	16,095,000	26,394,000	14,150,000	15,000,000	61,940,000	16,000,000	16,200,000
St. Mary's College of Maryland	4,033,000	5,212,000	5,550,000	26,685,000	4,375,000	9,650,000	1,077,000
<b>Total Other</b>	<b>113,918,000</b>	<b>217,030,000</b>	<b>156,761,000</b>	<b>142,848,000</b>	<b>93,297,000</b>	<b>159,130,000</b>	<b>85,227,000</b>